

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The city constructed a new skate park in a centrally located LMI park. We also continued a strong neighborhood revitalization program and commercial redevelopment in our downtown district.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
2015 Goal - Affordable Housing	Affordable Housing		Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	100	203	203.00%			
2015 Goal - Affordable Housing	Affordable Housing		Rental units rehabilitated	Household Housing Unit	5	1	20.00%			
2015 Goal - Affordable Housing	Affordable Housing		Homeowner Housing Rehabilitated	Household Housing Unit	12	8	66.67%			

2015 Goal - Affordable Housing	Affordable Housing		Homelessness Prevention	Persons Assisted	3	1	33.33%			
2015 Goal - Anti-Poverty Strategy	Homeless		Tenant-based rental assistance / Rapid Rehousing	Households Assisted	275	52	18.91%			
2015 Goal - Anti-Poverty Strategy	Homeless		Homelessness Prevention	Persons Assisted	200	0	0.00%			
2015 Goal - Economic Development	Non-Housing Community Development		Jobs created/retained	Jobs	10	69	690.00%			
2015 Goal - Economic Development	Non-Housing Community Development		Businesses assisted	Businesses Assisted	4	7	175.00%			
2015 Goal - Economic Development	Non-Housing Community Development		Buildings Demolished	Buildings	0	0				
2015 Goal - Neighborhood Revitalization	Non-Housing Community Development		Other	Other	5	5	100.00%			
2016 Goal - Affordable Housing	Affordable Housing		Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	100	203	203.00%			
2016 Goal - Affordable Housing	Affordable Housing		Rental units rehabilitated	Household Housing Unit	5	1	20.00%			

2016 Goal - Affordable Housing	Affordable Housing		Homeowner Housing Rehabilitated	Household Housing Unit	12	8	66.67%			
2016 Goal - Affordable Housing	Affordable Housing		Homelessness Prevention	Persons Assisted	3	1	33.33%			
2016 Goal - Anti-Poverty Strategy	Homeless		Tenant-based rental assistance / Rapid Rehousing	Households Assisted	275	52	18.91%			
2016 Goal - Anti-Poverty Strategy	Homeless		Homelessness Prevention	Persons Assisted	200	0	0.00%			
2016 Goal - Economic Development	Non-Housing Community Development		Jobs created/retained	Jobs	10	69	690.00%			
2016 Goal - Economic Development	Non-Housing Community Development		Businesses assisted	Businesses Assisted	4	7	175.00%			
2016 Goal - Economic Development	Non-Housing Community Development		Buildings Demolished	Buildings	0	0				
2016 Goal - Neighborhood Revitalization	Non-Housing Community Development		Other	Other	5	5	100.00%			
Administration of the Program	Administration	CDBG: \$158406	Other	Other	0	0		1	0	0.00%

Allevate Poverty	Non-Homeless Special Needs	CDBG: \$50000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	314		500	314	62.80%
Allevate Poverty	Non-Homeless Special Needs	CDBG: \$50000	Homelessness Prevention	Persons Assisted	0	0		500	582	116.40%
Crime Prevention	Non-Housing Community Development	CDBG: \$50000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	19340		19340	19340	100.00%
Crime Prevention	Non-Housing Community Development	CDBG: \$50000	Other	Other	0	0		2	2	100.00%
Foster Commercial Redevelopment	Non-Housing Community Development	CDBG: \$100000	Other	Other	0	0		1	0	0.00%
Foster Neighborhood Associations	Non-Housing Community Development	CDBG: \$75000	Other	Other	0	0		2	0	0.00%
Historic Preservation	Non-Housing Community Development	CDBG: \$100000	Businesses assisted	Businesses Assisted	0	0		2	2	100.00%

Homeowner Repair Programs	Affordable Housing Non-Housing Community Development	CDBG: \$150000	Homeowner Housing Rehabilitated	Household Housing Unit	0	5		10	5	50.00%
Homeowner Repair Programs	Affordable Housing Non-Housing Community Development	CDBG: \$150000	Direct Financial Assistance to Homebuyers	Households Assisted	0	0		15	18	120.00%
Homeownership Programs	Affordable Housing Non-Housing Community Development	CDBG: \$17500	Direct Financial Assistance to Homebuyers	Households Assisted	0	0		3	0	0.00%
Increase Economic Opportunities	Non-Housing Community Development	CDBG: \$500000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	19556		0	19556	
Increase Economic Opportunities	Non-Housing Community Development	CDBG: \$500000	Jobs created/retained	Jobs	0	0		10	0	0.00%

Public Infrast/Park Improvements/Public Facilities	Non-Housing Community Development		Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	6415		0	6415	
Public Infrastructure/Park Facility Improvements		CDBG: \$151126	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	1115		0	1115	
Public Infrastructure/Park Facility Improvements		CDBG: \$151126	Other	Other	0	0		1	0	0.00%
Reduce Incidents of Homelessness	Homeless	CDBG: \$100000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	1001		1000	1001	100.10%
Reduce Incidents of Homelessness	Homeless	CDBG: \$100000	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	0	602		500	602	120.40%

Reduce Incidents of Homelessness	Homeless	CDBG: \$100000	Direct Financial Assistance to Homebuyers	Households Assisted	0	602		800	602	75.25%
Reduce Incidents of Homelessness	Homeless	CDBG: \$100000	Homeless Person Overnight Shelter	Persons Assisted	0	183		100	183	183.00%
Reduce Incidents of Homelessness	Homeless	CDBG: \$100000	Homelessness Prevention	Persons Assisted	0	0		100	0	0.00%
Rental Rehab Programs	Affordable Housing Homeless	CDBG: \$50000	Rental units rehabilitated	Household Housing Unit	0	0		5	0	0.00%
Rental Rehab Programs	Affordable Housing Homeless	CDBG: \$50000	Homeowner Housing Rehabilitated	Household Housing Unit	0	1		5	1	20.00%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	1,008
Black or African American	260
Asian	69
American Indian or American Native	7
Native Hawaiian or Other Pacific Islander	0
Total	1,344
Hispanic	74
Not Hispanic	1,270

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

None

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	CDBG	1,452,032	1,452,032
HOME	HOME		
HOPWA	HOPWA		
ESG	ESG		
Other	Other		

Table 3 - Resources Made Available

Narrative

None

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
BLOCK GRANT TARGT AREA, SHEBOYGAN	20	20	
Downtown Central Commerical Business District	10	20	
Eligible Census Tracts	60	60	

Table 4 – Identify the geographic distribution and location of investments

Narrative

The City's eligible census tracts including the downtown district continue to be main focus areas for utilizing CBDG funds.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The City's Public Service agencies leverage other sources of funding at a ratio of \$3 non-federal to \$1 of federal dollars.

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	25	15
Number of Non-Homeless households to be provided affordable housing units	50	43
Number of Special-Needs households to be provided affordable housing units	50	0
Total	125	58

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	15	18
Number of households supported through The Production of New Units	50	43
Number of households supported through Rehab of Existing Units	20	8
Number of households supported through Acquisition of Existing Units	0	0
Total	85	69

Table 6 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

The City of Sheboygan does not typically invest CDBG funds into affordable housing projects. The City has utilized TIF funds for affordable housing projects. Our partners that are awarded public service funds assist us in meeting our goals, but sometime come up short in meeting their respective goals.

Discuss how these outcomes will impact future annual action plans.

The City continues to promote affordable housing development. In the upcoming, the City is working with a developer to renovate an existing building off Indiana Avenue into 122 affordable housing units.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	378	0
Low-income	167	0
Moderate-income	30	0
Total	575	0

Table 7 – Number of Households Served

Narrative Information

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In 2017, the City funded two agencies that provided resources for the homeless. Lakeshore CAP serves as the one-stop shop for homeless (sheltered and unsheltered). Also Salvation Army takes in the maximum number of beds, 45, they have on a nightly basis.

Addressing the emergency shelter and transitional housing needs of homeless persons

The Salvation Army serves as the homeless shelter in our community. During the last winter season, the Salvation Army was forced to open its lobby as a warming shelter. Community representatives have been meeting quarterly for two years to discuss the needs of the community.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

During the past performance period, the City of Sheboygan provided funding to Lakeshore Community Health Center which provides reduced rates for health care facilities for the underserved of the community.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Sheboygan Housing Coalition which includes the many public service agencies including the Sheboygan Housing Authority and Lakeshore CAP which operates the Sheboygan Housing Assistance Center works with homeless people that are homeless again to provide housing and connections to available resources in the community.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The Sheboygan Public Housing Authority owns and operates the public housing in the City of Sheboygan and operates independently of city operations.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The housing authority hosts monthly training sessions for people to learn about budget counseling and finances to allow residents the opportunity to participate in homeownership.

Actions taken to provide assistance to troubled PHAs

The Sheboygan Public Housing Authority is not a troubled PHA.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City is currently working with two developers to construct affordable housing complexes to add additional units. The City is also providing an development incentive to one developer to assist with the renovation of a existing building into affordable housing units.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The primary obstacle in meeting underserved needs in 2017 was the lack of adequate financial resources to serve the entirety of needs of low and moderate income residents in Sheboygan. The City is working with a developer to construct 122 affordable housing units.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City treats all projects in our housing rehabilitation program as being lead and then assume lead is present. Given the number of homes in the community that pre-1940 era, most older homes contain lead. Therefore, we hire only lead certified companies to complete the work.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The City of Sheboygan took action this past year to reduce the number of poverty-level families by directing resources to those low and moderate income persons most in need as identified in the needs assessment completed by the United Way of Sheboygan County. Programs funded through CDBG and Section 8 Housing Choice Voucher Program reduced the impact of poverty on the lives of very low and low income residents by increasing access to free and reduced cost services and housing, making essentials of life more affordable.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The City continues to operate our CDBG program the same as previous years. No major changes have been made.

Actions taken to enhance coordination between public and private housing and social service

agencies. 91.220(k); 91.320(j)

To coordinate the various affordable housing programs with other private service providers, the City of Sheboygan undertook the following actions in PY16:

1. Served on the Sheboygan Housing Coalition committee to address housing related issues in the City.
2. Provide referrals to the private and public assisted housing projects.
3. Provide technical assistance to developers, non-profits, coalitions and neighborhood groups interested further or developing housing projects or special activities related to CDBG programs.
4. Partnered with the Sheboygan Landlord Association to hold a fair housing training course for local landlords.
5. The City Development staff facilitated efforts to bring various groups together to achieve community goals, coordinate services and encourage joint projects.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

In FY 2017, the City of Sheboygan completed a new Analysis of Impediments to Fair Housing Choice which identified any negative affects on public policies that may serve as barriers to affordable housing.

The main effort was the partnership with the Lakeshore Apartment Association in hosting a four hour seminar to train local landlords on fair housing. The City also hosted one Landlord Training Program that trained approximately 40 landlords on all aspects of the City and affordable housing goals.

We also sponsor monthly meeting with the Lakeshore Apartment Association to allow for open dialog and to address any fair housing related issues.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

City of Sheboygan staff monitored four of the nine non-profits during PY17. The four organizations monitored included Family Service Association, Sheboygan County Interfaith Organization, Family Connections and Lakeshore CAP. Staff used a monitoring checklist at each of the monitoring sessions that include the following areas of review: National Objective and Eligibility, Conformance to the Subrecipient Agreement, Record Keeping Systems, Financial Management System, Procurement, Insurance, Equipment and Real Property, & Non-Discrimination and Actions to further Fair Housing.

The monitorings resulted in no outstanding findings.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The public comment period occurred from May 28, 2018 through June 22, 2018. The City posted a draft of the CAPER on the city's website for review. No input was provided as result of this process.

Two weeks prior to the scheduled public hearing at the end of the public comment period, the City published a notice for the hearing and comments as it relates to the PY17 accomplishments, in the official city newspaper, the Sheboygan Press. The public hearing was held on June 14 2018. No one attended therefore no public input was provided.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its

experiences.

No changes are planned.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

No changes are planned.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.