

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Sheboygan's Annual Plan is a comprehensive document promoting a coordinated approach to housing and community needs, and fostering the coordination of all programs funded by the U.S. Department of Housing and Urban Development (HUD). It provides guidance for investment of HUD dollars, as well as other federal, state, and local funding dollars. This Plan outlines the priorities by which the City's Community Development block Grant (CDBG) Program will be invested over the next five years. Every year the City will produce an Annual Action Plan to detail specific activities to carry out the Plan's priorities and goals.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Please see that attached table for the 5-year goals and outcomes.

5-YEAR GOALS	5-YEAR OUTCOMES
Affordable Housing	
1. Make repairs or rehab existing income-eligible owner occupied housing to address building code issues	60 homes of income-eligible homeowners are made safer
2. Assist income-eligible households into homeownership.	15 income-eligible helped to become homeowners
3. Assist owners of rental properties to develop or improve rental housing for lower income households	25 rental properties rehabbed to be code compliant and made more affordable
Neighborhood Revitalization	
1. Increase safety, provide crime protection and foster building code compliance in locally selected areas.	10 police district neighborhoods completed
2. Foster and create new neighborhood associations in partnership with Sheboygan Neighborhood Pride and Sheboygan Police Department.	10 new neighborhood associations developed and recognized by Common Council
3. Initiate improvement efforts in locally-selected geographical areas.	5 neighborhoods improved through a variety of initiatives including park, street improvements and/or street lighting
Anti-Poverty Strategy	
1. Reduce incidents of homelessness	1000 persons helped to avoid or mitigate homelessness.
Economic Development	
1. Provide assistance for central commercial zone businesses to complete Historic Preservation projects.	10 businesses assisted through the City's Historic Preservation programs
2. Create full-time permanent jobs at living wages.	50 jobs of which 51% are LMI jobs.
3. Foster commercial redevelopment projects in locally selected areas.	2 targeted areas assisted.

5-year outcomes table

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The goals and objectives identified above were the result of the public input gathered during the development of the Consolidated Plan through a variety of means including on-line surveys, focus groups, interviews and direct feedback during approval processes.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

1) A formal public comment period on the one year annual action plan was held on Monday, March 21, 2016 as part of the City of Sheboygan Common Council meeting to discuss the proposed allocations. At this public hearing, citizens are encouraged to identify needs and to suggest community development programs and projects to address those needs. Information gained from this hearing is utilized by the Department of Planning and Development for the coming year and is incorporated into the City's Consolidated Plan. There were no participants that spoke at the public hearing.

2) The City conducted an on-line survey to gain public comments from residents of Sheboygan to determine the goals and objectives for the investment of the funds. 286 people took the survey which ran for a month and a half from October 1 to November 15, 2014.

3) On October 23, 2014, focus groups were held with past and current public service entities and community development representatives. Participants in the focus groups were invited to provide anonymous comments in an online survey format after the focus groups, in order to allow all comments to be made and heard.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

No public comments were received at the hearing.

6. Summary of comments or views not accepted and the reasons for not accepting them

No public comments were received

7. Summary

The City of Sheboygan continues to make public engagement a high priority. Public notices are published in the Sheboygan Press and posted on the City's website. The plans are available for viewing in person at City Hall and on the City's website. The public is allowed to address the council through public input sessions related to the proposed allocations.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		Department of City Development

Table 1 – Responsible Agencies

Narrative (optional)

The Department of Planning and Development continues to be the lead agency on administration of the City's block grant program.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The City of Sheboygan conducted consultation with citizens, municipal officials, non-profit agencies, public housing agencies, governmental agencies in preparing this plan. The City started the process with publishing in three languages (English, Spanish, and Hmong) that the City was currently accepting applications from interested parties related to eligible CDBG activities. We also mailed a Request for Proposal to approximately 20 public service and housing agencies in the community.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City of Sheboygan is committed to addressing the needs of homeless citizens, and those in threat of homelessness, in relation to both physical and mental/behavioral health needs. The City of Sheboygan and the Sheboygan Housing Authority have a good working relationship. The two entities work hand in hand on issues of homelessness and public housing, along with the Sheboygan County CoC. The City also works closely with nonprofit groups in Sheboygan, focused on health services, including mental health services as is the case in allocating funding to domestic abuse shelters and a community health center. The City has regular communication with these entities, and has made an effort to connect these entities with multiple City Departments to further enhance communication and coordination.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

City Staff participate with the Point in Time survey to be exposed to the homeless needs of the community to provide some background data as to where funds should be allocated to assist with homeless population. Under Public Services funds, the City funds Lakeshore CAP which is the County's provider for the Continuum of Care, Rapid Re-housing, Emergency Housing Assistance.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Sheboygan does not apply for ESG funds. In an effort to reduce barriers to reaching the underserved, Sheboygan's Housing Coalition (activity funded through this program year

funding) continues to assist the facilitation of city-wide collaborations focused on coordinating the work of housing social service agencies

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	City Administration and Finance
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	All aspects of the plan development.
2	Agency/Group/Organization	Department of Public Works
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Needs of LMI neighborhoods.
3	Agency/Group/Organization	SHEBOYGAN TRANSIT
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Transportation services

4	Agency/Group/Organization	Sheboygan Mayor's Office
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	All aspects of the plan development.
5	Agency/Group/Organization	HOME, Inc.
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Homelessness strategy
6	Agency/Group/Organization	Sheboygan Neighborhood Pride
	Agency/Group/Organization Type	Neighborhood Organization Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Neighborhood concerns in LMI neighborhoods
7	Agency/Group/Organization	Hmong Mutual Assistance Association
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Housing assistance
8	Agency/Group/Organization	SAFE HARBOR
	Agency/Group/Organization Type	Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Domestic Abuse shelter
9	Agency/Group/Organization	PARTNERS FOR COMMUNITY DEVELOPMENT
	Agency/Group/Organization Type	Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	First time homebuyer assistance and counseling
10	Agency/Group/Organization	HOUSING COUNSELING SERVICES FOR FAMILY SERVICE ASSOCIATION
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Financial Counseling

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Financial counseling and budgeting
11	Agency/Group/Organization	Sheboygan County Interfaith Organization
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	domestic abuse shelter and counseling services
12	Agency/Group/Organization	HABITAT FOR HUMANITY
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	homeless services and housing
13	Agency/Group/Organization	Boys and Girls Club
	Agency/Group/Organization Type	Youth Services
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Youth Services
14	Agency/Group/Organization	Lakeshore Community Health Center
	Agency/Group/Organization Type	Health Agency
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Needs - Veterans

<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Community Health Services</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

None

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Lakeshore Community Action Program	Elimination of homelessness and assistance to prevent homelessness.
2015 Community Health Assessment	United Way of Sheboygan County	Lack of insurance for health care costs for LMI persons in the City.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

None

AP-12 Participation – 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

The City employed a strategic approach to citizen participation for the development of this plan. Stakeholders with unique points of view were identified up front and sought for participation. Methods of engaging with the public were varied and included a request for proposals, public meetings, and committee meetings.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Newspaper Ad	Minorities Non-English Speaking - Specify other language: English, Spanish and Hmong Persons with disabilities Non-targeted/broad community	This was to notify the public to contact the Planning Dept. regarding the Request for Proposals for CDBG funds.	None	None	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Hearing	Minorities Non-English Speaking - Specify other language: English, Spanish and Hmong Persons with disabilities Non-targeted/broad community	No one attended	None received	N/A	
3	Request for Proposals	Minorities Persons with disabilities	None	None	N/A	
4	Internet Outreach	Minorities Non-targeted/broad community	Outreach on the City's website. No Comments received	None	N/A	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Public Meeting	Minorities Persons with disabilities Non-targeted/broad community	Committee meeting open to the public to participate in the allocation process.	None	None	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

The \$796,408 and \$23,000 in program income will be allocated to the City for the 2016 Entitlement process.

Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	796,408	23,000	0	819,408	0	The City will use funds for activities identified in our Consolidated Plan

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Due to the limited amount of funds received, the City will use CDBG funds to leverage other federal funds, state grants and local dollars to complete the projects as presented in our allocation of funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City does not have alot of available property, but in areas with available property, we are working to develop new housing units.

Discussion

No further discussion.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing	2015	2019	Affordable Housing	BLOCK GRANT TARGET AREA, SHEBOYGAN Eligible Census Tracts	Homeless Concerns Neighborhood Concerns	CDBG: \$87,980	Public service activities other than Low/Moderate Income Housing Benefit: 2092 Persons Assisted
2	Neighborhood Revitalization	2015	2019	Non-Housing Community Development	BLOCK GRANT TARGET AREA, SHEBOYGAN Downtown Central Commerical Business District Eligible Census Tracts	Neighborhood Concerns Economic Development concerns	CDBG: \$361,213	Other: 3 Other
3	Anti-Poverty Strategy	2015	2015	Homeless	Eligible Census Tracts	Homeless Concerns	CDBG: \$50,500	Tenant-based rental assistance / Rapid Rehousing: 55 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Economic Development	2015	2019	Non-Housing Community Development	BLOCK GRANT TARGET AREA, SHEBOYGAN Downtown Central Commerical Business District Eligible Census Tracts	Neighborhood Concerns Economic Development concerns	CDBG: \$150,000	Buildings Demolished: 3 Buildings

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing
	Goal Description	
2	Goal Name	Neighborhood Revitalization
	Goal Description	
3	Goal Name	Anti-Poverty Strategy
	Goal Description	
4	Goal Name	Economic Development
	Goal Description	

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

The City is working on two low income Section 42 housing projects that would provide approximately 85 new affordable housing units in the City.

AP-35 Projects – 91.220(d)

Introduction

The City determines the projects based on an RFP process with public service, housing and internal city departments per our Policies and Procedures Manual.

#	Project Name
1	Street Improvements
2	Foster Commercial Redevelopment
3	NRSA No. 1 Officers
4	Partners for Community Development
5	Parks/Recreational Facilities
6	Salvation Army
7	Sheboygan County Interfaith Organization
8	Family Service Association
9	Shoreline Metro
10	Family Connections
11	Lakeshore CAP
12	Lakeshore Community Health Center
13	Prgram Administration

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Projects

AP-38 Projects Summary

Project Summary Information

Table 9 – Project Summary

1	Project Name	Street Improvements
	Target Area	Eligible Census Tracts
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Neighborhood Concerns
	Funding	CDBG: \$100,000
	Description	The City would re-surface S. 9th Street adjacent to Longfellow School in an LMI neighborhoods.
	Target Date	12/31/2016
	Estimate the number and type of families that will benefit from the proposed activities	This benefit would be an area benefit. The project is located in Census Tract 8.
	Location Description	
	Planned Activities	Re-surfacing of existing street in LMI Neighborhood.
2	Project Name	Foster Commercial Redevelopment
	Target Area	Eligible Census Tracts
	Goals Supported	Economic Development

	Needs Addressed	Neighborhood Concerns Economic Development concerns
	Funding	CDBG: \$155,037
	Description	The funds will be used to purchase vacant buildings and/or lands to assist with new economic development options for the city.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	None
	Location Description	Part of the a target redevelopment area.
	Planned Activities	Purchase of a vacant land for redevelopment purposes.
3	Project Name	NRSA No. 1 Officers
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN Eligible Census Tracts
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Neighborhood Concerns
	Funding	CDBG: \$30,000
	Description	Continued crime prevention activities of neighborhood officers in the NRSA no. 1 area.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	Focus will be in the NRSA no. 1 area that encompasses Census Tract 5 and parts of Census tract 2.01
	Location Description	
	Planned Activities	Crime prevention and neighborhood revitalization activities with organized neighborhood associations.

4	Project Name	Partners for Community Development
	Target Area	Eligible Census Tracts
	Goals Supported	Affordable Housing
	Needs Addressed	Homeless Concerns
	Funding	CDBG: \$17,500
	Description	Providing funding to assist with administration of first-time homebuyers program and downpayment assistance to help with our Fair housing requirements.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	575 persons will be assisted with the funds.
	Location Description	Qualified Census Tracts
	Planned Activities	First time homebuyer assistance and down payment assistance.
5	Project Name	Parks/Recreational Facilities
	Target Area	Eligible Census Tracts
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Neighborhood Concerns
	Funding	CDBG: \$231,213
	Description	Funds will be used to off-set the costs of the development of a new skate park.
	Target Date	3/24/2017
	Estimate the number and type of families that will benefit from the proposed activities	Proposed skate park is will be constructed in Census Tract 114 or 5 are 62% LMI.
	Location Description	

	Planned Activities	Development of a new skate park.
6	Project Name	Salvation Army
	Target Area	Eligible Census Tracts
	Goals Supported	Anti-Poverty Strategy
	Needs Addressed	Homeless Concerns
	Funding	CDBG: \$43,500
	Description	Funds will be used to continue to operate the Salvation Army Homeless Shelter.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	700 persons.
	Location Description	
Planned Activities		
7	Project Name	Sheboygan County Interfaith Organization
	Target Area	Eligible Census Tracts
	Goals Supported	Anti-Poverty Strategy
	Needs Addressed	Homeless Concerns Neighborhood Concerns
	Funding	CDBG: \$5,000
	Description	Funds will be used to continue to operate the Bridgeway and Beyond Shelter for abused women and children.
	Target Date	3/31/2016

	Estimate the number and type of families that will benefit from the proposed activities	15 households assisted
	Location Description	
	Planned Activities	
8	Project Name	Family Service Association
	Target Area	Eligible Census Tracts
	Goals Supported	Affordable Housing Anti-Poverty Strategy
	Needs Addressed	Homeless Concerns
	Funding	CDBG: \$9,987
	Description	Funds will be used for the free financial and budgeting assistance provided to LMI qualified persons.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	545 households
	Location Description	
	Planned Activities	
9	Project Name	Shoreline Metro
	Target Area	Eligible Census Tracts
	Goals Supported	Anti-Poverty Strategy Economic Development
	Needs Addressed	Neighborhood Concerns Economic Development concerns

	Funding	CDBG: \$42,493
	Description	Transit service for weekday evenings and Saturday service.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	879 persons assisted.
	Location Description	
	Planned Activities	Transit services
10	Project Name	Family Connections
	Target Area	Eligible Census Tracts
	Goals Supported	Anti-Poverty Strategy Economic Development
	Needs Addressed	Homeless Concerns Economic Development concerns
	Funding	CDBG: \$2,000
	Description	Assistance to qualified working mothers to offset daycare expenses.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	80 households assisted.
	Location Description	
	Planned Activities	
11	Project Name	Lakeshore CAP
	Target Area	Eligible Census Tracts

	Goals Supported	Affordable Housing Anti-Poverty Strategy
	Needs Addressed	Homeless Concerns Neighborhood Concerns Economic Development concerns
	Funding	CDBG: \$18,000
	Description	Funds will be used to operate the Sheboygan Emergency Housing Coordinated Intake program.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	90 households assisted.
	Location Description	
	Planned Activities	
12	Project Name	Lakeshore Community Health Center
	Target Area	Eligible Census Tracts
	Goals Supported	Anti-Poverty Strategy
	Needs Addressed	Neighborhood Concerns
	Funding	CDBG: \$2,000
	Description	Funds will be used to purchase reduced priced prescriptions for participants of the clinic.
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	4,152 households

	Location Description	
	Planned Activities	
13	Project Name	Prgram Administration
	Target Area	BLOCK GRANT TARGET AREA, SHEBOYGAN Downtown Central Commerical Business District Eligible Census Tracts
	Goals Supported	Affordable Housing Neighborhood Revitalization Anti-Poverty Strategy Economic Development
	Needs Addressed	Homeless Concerns Neighborhood Concerns Economic Development concerns
	Funding	CDBG: \$162,678
	Description	Program administration funds for administer the CDBG program
	Target Date	3/31/2017
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Funds will be provided to eligible activities in the following census tracts: 2.02, 2.01, 5, 114, 8.

Geographic Distribution

Target Area	Percentage of Funds
BLOCK GRANT TARGT AREA, SHEBOYGAN	65
Downtown Central Commerical Business District	
Eligible Census Tracts	35

Table 10 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

These are the census tracts that are 51% or higher LMI is in the most need for revitalization efforts as they are central city neighborhoods.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Providing affordable housing in concentrations of low to moderate income neighborhoods is key. The city partners with Habitat for Humanity Lakeside to provide affordable housing especially along Erie Avenue in the heart of one of the oldest neighborhoods in the City. We also fund Partners for Community Development to assist with homebuyer assistance and first time homebuyer programs.

One Year Goals for the Number of Households to be Supported	
Homeless	2,374
Non-Homeless	1,830
Special-Needs	0
Total	4,204

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	5
The Production of New Units	0
Rehab of Existing Units	25
Acquisition of Existing Units	0
Total	30

Table 12 - One Year Goals for Affordable Housing by Support Type

Discussion

The City will utilize our Housing Rehabilitation Revolving Loan Fund to renovate existing housing. We also plan to renovate bank owned foreclosures with Housing Rehab funds to bring more owner occupied residents to the higher rent neighborhoods.

AP-60 Public Housing – 91.220(h)

Introduction

The Sheboygan Housing Authority operates as a quasi jurisdictional entity of the City of Sheboygan. They have their own Board of Directors that manages their operations. They work closely with HUD.

Actions planned during the next year to address the needs to public housing

The Sheboygan Housing Authority is separate city agency and administers the public housing for Sheboygan. City departments work closely with public housing to make sure their needs are consistent with the City needs as it relates to the annual plan allocations.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Sheboygan Housing Authority participates in the Sheboygan Housing Assistance Committee and coordinates with other public service agencies in the City providing resources to first-time homebuyers. The Authority refers tenants to these programs.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The City of Sheboygan Public Housing Authority is not considered “troubled”.

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

This section will discuss the characteristics and needs of persons in various subpopulations who are not homeless but who may require supportive services, including the elderly, frail elderly, persons with disabilities (mental, physical, developmental,) persons with alcohol or drug addiction, victims of domestic violence, and persons with a criminal record and their families.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

City officials work closely with the Lakeshore Community Action Program and the Point in Time count to participate and understand the needs of the people deemed as homeless.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City proposes to fund through the allocation to Sheboygan County Interfaith Organization. This organizations operate a domestic abuse shelter. We will also provide funding to the Salvation Army to continue to operate their 45 bed homeless shelter. We provide funding to the Lakeshore Community Action Program to administer the Sheboygan Housing Assistance Center to mitigate homelessness of potential rentals that are struggling to pay rent and homeowners that may be struggling with a mortgage payment.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Salvation Army in Sheboygan provides counseling services through an assigned case worker to assist the shelter residents in getting the necessary services required to make them more self-sufficient and

better able to manage their day to day activities.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

We will provide funding to the Lakeshore Community Health Center to provide funding to LMI residents to obtain prescriptions and bus tokens to access the clinic.

Discussion

The City does not receive HOPWA funding.

One year goals for the number of households to be provided housing through the use of HOPWA for:
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family
Tenant-based rental assistance
Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds
Total

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

An analysis of the demographic and economic characteristics in Sheboygan assists in identifying trends that currently have or will have an impact on Sheboygan's housing market and impediments to fair housing choice. Some of the major findings include:

1. Over the last five years, the Asian population has increased dramatically.
2. Household sizes over the last years, particularly among Asian and Lation households have increased.
3. Homeownership among all minority groups is lagging significantly.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City's Analysis of Impediments plan addresses the following barriers:

1. Lack of housing units accessible to persons with disabilities.
1. Inadequate affordable housing supply relative to resident income. (The City is working with two developers on WHEDA Tax Credit projects)
1. Flawed City Fair Housing Ordinance (this was updated in 2013).
1. Racial/Ethnic Segregation and Linguistic Isolation.
1. Housing Choice Vouchers Availability
1. Frequent attacks on the community reinvestment act by banking regulators.

The City has partnered with Habitat for Humanity to provide funding mechanisms for LMI residents that have building codes identified. The City also operates a Housing Rehabilitation Program to address building code violations. Encourage homeownership through programs that Partners for Community Development manages to encourage rentals to be owners.

The Board of Fair Housing plans to hold a fair housing seminar for residents/landlords to educate them

on fair housing practices. The City also holds a Landlord Training Program which is scheduled every Spring to educate landlords on tenant screenings, fair housing practices among other things.

Discussion

AP-85 Other Actions – 91.220(k)

Introduction

Actions planned to address obstacles to meeting underserved needs

A primary obstacle to meeting the under-served needs in the City of Sheboygan is the lack of available funding to the City and to the various non-profit agencies the City partners within serving the low and moderate income residents of Sheboygan. As entitlement grants shrink, the cost of delivering services and completing projects increases, and the economy continues to be challenging; the need is greater this year for these funds. It was a particularly difficult year for the Common Council and its standing committees to make critical decisions as to where the funds should be spent.

Actions planned to foster and maintain affordable housing

We are facing in meeting under-served needs is the challenging market and consumer credit environment for housing. It is complicated by the tightening of credit reductions and loss of revenue for community and government housing agencies. These reductions have generated more agency and end user caution in undertaking and financing home improvements and development, and have especially impacted the initiation of new projects. Focus group participants also identified the lack of solid information about available housing programs, the implementation of new International building code regulations at the State level, and the rising cost of property insurance as additional barriers to housing development or improvement.

Actions planned to reduce lead-based paint hazards

The City's housing rehabilitation program has integrated lead paint remediation into every application funded where lead paint has been found. The City hires consultants to complete lead risk assessments at each eligible home.

Actions planned to reduce the number of poverty-level families

The City's strategy is based on attracting a range of businesses and providing workforce development in cooperation with the Sheboygan County Chamber of Commerce, Sheboygan County Economic Development Corporation, area colleges, and technical colleges. The strategy includes job training

services, as well as, supportive services to low income residents. Also, the City supports efforts of the local entrepreneur partners which work with low to moderate income individuals interested in starting a new business.

Actions planned to develop institutional structure

The Department of Planning and Development will work with the City Engineering Division, Sheboygan Redevelopment Authority, City Building Inspections Division, and the City's Finance Department to coordinate and enhance the services provided by this funding and to maximize the impact on the community. The Department of Planning and Development Department and the Finance Department will continue to work together to review the process used in the IDIS system along with updating and addition documentation. The Department of Planning and Development will be inputting the beneficiary data.

Actions planned to enhance coordination between public and private housing and social service agencies

The major strength in this delivery system is that the City public service organizations, housing agencies, and City Departments operate in a small geographic environment. As a result of this, communication and coordination between organizations is relatively easy. Gaps in delivery of services in Sheboygan are not related to institutional issues but rather in insufficient funding.

Discussion

None

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	23,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	23,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	0.00%

Discussion

